

Message Text

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SUBJECT: CHILEAN PAROLE PROGRAM

REF: STATE 238121

1. WITH WHAT TO US AT LEAST SEEMS DISCOURAGING REGULARITY THE DEPARTMENT QUESTIONS THE RESULTS AND/OR PEACE OF THE CHILEAN PAROLE PROGRAM. WITH EQUAL REGULARITY THE EMBASSY RESPONDS CITING THE COMPLICATED PROCEDURES WHICH RESULT IN DELAYS AT VARIOUS STAGES IN THE PIPELINE. IN THIS CONNECTION THE DEPARTMENT SHOULD REVIEW SANTIAGO 5431 FOR A DETAILED EXPOSITION OF THE CAUSES OF DELAY. IN SANTIAGO 5431 THE EMBASSY PREDICTED THAT WE WOULD BE FORTUNATE INDEED TO MAINTAIN AN AVERAGE OF 10 HEADS OF FAMILY PER WEEK TRAVELLING TO THE U.S. FOR THE REST OF CALENDAR '76. THE PREDICTION WAS ON THE MONEY.

2. IN ADDITION TO THE PROBLEMS WITH WHICH WE HAVE BEEN DEALING FOR THE PAST 15 MONTHS, THERE ARE TWO NEW ELEMENTS WHICH THE DEPARTMENT MUST FACTOR IN TO ANY JUDGMENTS ABOUT THE PROGRAM:

- THE EMBASSY IS NOT NOW FORWARDING STATUS REPORTS. THEREFORE, THERE WILL ALWAYS BE A DISCREPANCY IN THE NUMBER OF PERSONS WHICH THE DEPARTMENT RECORDS AS ACTUALLY HAVING ENTERED THE U.S. AND THE NUMBER OF PAROLE DOCUMENTS ISSUED BY THE EMBASSY

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IN SANTIAGO. OUR ACTIVE PARTICIPATION IN THE REPATRIATION

PROCESS ENDS WHEN WE ISSUE THE PAROLE DOCUMENTS. FOR A VARIETY OF REASONS DISCUSSED IN PREVIOUS CABLES SUBSEQUENT TRAVEL CAN BE DELAYED BY SEVERAL WEEKS. AS OF TODAY (SEPT 28) EMBASSY RECORDS INDICATE THE FOLLOWING: DURING THE FIVE WEEKS FROM 8/23/76 THRU 9/24/76, 45 FAMILIES IN THE CHILE PAROLE PROGRAM PROCEEDED TO THE U.S. DURING THAT SAME PERIOD AN ADDITIONAL EIGHT PAROLE DOCUMENTS WERE ISSUED TO PRINCIPALS WHO WILL BE LEAVING WITH THE NEXT FEW WEEKS. PAROLE DOCUMENTS HAVE NOW BEEN ISSUED TO 286 PRINCIPALS.

- NOT ENOUGH PRINCIPALS IN THE PIPELINE. OUR RECORDS LIKEWISE INDICATE THAT THE PIPELINE CONTAINS 68 (NOT 91 AS SHOWN IN REFTTEL) WHOSE PAROLE INTO THE U.S. HAS BEEN APPROVED BY THE INS AND WHO ARE AWAITING EITHER VOLAG SPONSORSHIP (AN ACTION THAT CAN ONLY COME FROM WASHINGTON), EXILE DECREES (AN ACTION THAT CAN ONLY BE TAKEN BY THE GOC AFTER JURIDICAL PROCEDURES HAVE TERMINATED), OR TRAVEL ARRANGEMENTS WHICH ARE MADE BY ICEM). OF THE 68 PRINCIPALS AWAITING PAROLE INTO THE U.S., 35 DO NOT HAVE THE NECESSARY GOC EXILE DECREES. OF THESE 35, 18 HAVE NOT YET FINISHED COURT PROCEEDINGS.

3. COMMENT. OUR ANALYSIS AND PROGNOSIS INDICATE THAT THE MAJOR PROBLEM IN MEETING A TARGET OF 400 WITHIN A REASONABLE TIME -- SAY BY THE END OF CALENDAR '76 -- IS NOT IN THE LACK OF EXILE DECREES ISSUED BY THE GOC. AS EMBASSY HAS STATED IN PREVIOUS TELEGRAMS, PROCESSING OF CASES WITHOUT EXILE DECREES HAS EXPEDITED THE PROGRAM BUT HAS ALSO RESULTED IN ESTABLISHING CASES WHICH IN THE END THE GOC MIGHT NOT APPROVE FOR EXILE OR IN WHICH DECISION MIGHT BE DELAYED INDEFINITELY. WE HAVE ALWAYS KNOWN THAT SOME PRINCIPALS CLEARED BY THE USG WOULD NOT BE GIVEN EXILE DECREES BY THE GOC BECAUSE THE GOC INTENDS TO KEEP SUCH "HARD CASES" IN JAIL. (WE ALSO HAVE THE OPPOSITE PHENOMENON. THERE ARE SOME INDIVIDUALS WHO HAVE BEEN GIVEN EXILE DECREES BY THE GOC WHOM WE WILL NOT ACCEPT UNDER OUR PROGRAM)

4. IN ANY CASE, PROVISION OF EXILE DECREES BY THE GOC IS NOT THE PROBLEM. THE REAL PROBLEM IS THAT INS HAS ADOPTED AN ESSENTIALLY UNREALISTIC APPROACH, NAMELY, THEY HAVE APPROVED 400 CASES AND EXPECT THAT ALL 400 WILL COME TO THE U.S. LIMITED OFFICIAL USE

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THIS IS NOT GOING TO HAPPEN. SOME OF THE APPROVED WILL DECIDE TO STAY IN CHILE, OTHERS WILL TRAVEL TO OTHER COUNTRIES, OTHERS WILL NOT RECEIVE EXILE DECREES. OUR PRESENT NUMBERS BEAR THIS OUT. 286 PRINCIPALS HAVE PAROLE DOCUMENTS FROM CHILE. LET US ASSUME THAT ALL 286 WILL, IN FACT, TRAVEL TO THE U.S. (A FAIR ASSUMPTION). 68 MORE PRINCIPALS HAVE BEEN APPROVED AND ARE IN THE PIPELINE. LET US FURTHER ASSUME THAT ALL 68 WILL, IN FACT, TRAVEL TO THE U.S. (A PHONY ASSUMPTION

SINCE SEVERAL WILL FALL OUT). EVEN ON THIS BASIS THE TOTAL IS 354 PRINCIPALS FROM SANTIAGO WHICH, WHEN ADDED TO THE LIMA NUMBERS, DOES NOT REPEAT DOES NOT MAKE A TOTAL OF 400.

5. AS WE APPROACH THE END OF THE CALENDAR YEAR AND THE COMPLETION OF THIS PROGRAM, THE PROBLEM IS NOT THE PACE WITH WHICH PAROLEES ARE MOVED TO THE U.S. THE PACE WILL AVERAGE WHAT WE SAID IT WOULD AVERAGE IN JUNE, I.E., AROUND 10 CASES PER WEEK. THE REAL PROBLEM IS THAT THE PIPELINE NEEDS TO BE INCREASED TO ACHIEVE THE GOAL OF 400 PRINCIPALS.

6. DETAILS OF 68 PENDING CASES FOLLOW:

WITH SPONSOR: (61 PERSONS)

A. RELEASED WITH PASSPORTS PENDING - 7

B. WITH GOC EXILE DECREE - 4

C. PENDING COURT PROCESSING - 18

D. WITHOUT EXILE DECREE - 32

WITHOUT SPONSOR: (7 PERSONS)

E. RELEASED - 4

F. WITH GOC EXILE DECREE - 0

G. PENDING COURT PROCESSING - 0

H. WITHOUT EXILE DECREE - 3

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LOCAL ICEM OFFICE, IN CONJUNCTION WITH FASIC IS FINALIZING PAPERWORK AND ARRANGING TRAVEL FOR THE PERSONS INCLUDED IN GROUPS (A) AND (B) ABOVE. ICEM IS ALSO SEEKING TO OBTAIN NECESSARY EXILE DECREES FOR THOSE PERSONS INCLUDED IN GROUPS (D) AND (H) ABOVE.

7. FOLLOWING IS BREAKDOWN OF 11 INDIVIDUALS WITH SPONSORS WHO HAVE DECREES OR ARE RELEASED BUT HAVE NOT LEFT CHILE (CATEGORIES (A) AND (B) ABOVE):

S-529 ALVAREZ ROJAS , MIGUEL - RELEASED, AWAITING PASSPORT.

S-683 AGUAYO BADILLA, LUIS - RELEASED, AWAITING PASSPORT.

S-437 BEHER LEON, NOFAL - RELEASED, AWAITING PASSPORT.

S-572 CEBALLOS RAMIREZ, ADRIAN - HAS DECREE, WIFE IN PROCESS
OF OBTAINING ANNULMENT OF FIRST MARRIAGE.

S-663 FREUDE MELLA, OSCAR - RELEASED, AWAITING PASSPORT.

S-410 FERRER FERNANDEZ, ALEJANDRO - HAS DECREE, AWAITING
ALIEN REGISTRATION NUMBER FOR DAUGHTER.

S-551 GODOY TAPIA, ESTEBAN - RELEASED, AWAITING PASSPORT.

S-337 HERRERA VERGARA, DANIEL - HAS DECREE, AWAITING PASSPORT
AND ALIEN REGISTRATION NUMBER FOR WIFE.

S-289 HERMOSILLA MEZA, JUAN - RELEASED, AWAITING ALIEN
REGISTRATION NUMBER FOR WIFE.

S-282 POZAS MONSALVE, ALBERTO - HAS DECREE, WIFE UNDEICDED
IF SHE WANTS TO GO TO U.S.

S-650 RODRIGUEZ GONZALEZ, VICTOR - RELEASED, AWAITING PASSPORT.

8. FOLLOWING FOUR PRINCIPALS ARE RELEASED AND WITHOUT
SPONSORS (CATEGORY (E) ABOVE):

S-611 AGUILERA RAYA, GABRIELA
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S-269 CARVAJAL PINONES, COSME

S-540 PINTO RIVERA, DAGOBERTO

S-387 TELLO ROJAS, JUAN.
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